

File No. PS1/1/2026-PS1 (FTS: 365152)
Government of India
Ministry of Coal
(P&S-I Section)

GPOA-3, New Delhi
Dated: 13th July, 2026

NOTICE

Subject: Consultation on draft amendment to rules consequent to enactment of the Jan Vishwas (Amendment of Provisions) Act, 2026 – reg.

1. The Jan Vishwas (Amendment of Provisions) Act, 2026 has received assent of the President on the 7th April, 2026 and has been notified in Gazette on 8th April, 2026. The Mines and Minerals (Development and Regulation) Act, 1957 (MMDR Act) was amended vide Jan Vishwas (Amendment of Provisions) Act, 2026.
2. The amended provisions of the MMDR Act have been given effect from the 1st August, 2026 vide S.O. 3366 dated 23.06.2026.
2. The amendments made to the MMDR Act have decriminalised contravention of rules or terms and conditions of the mineral concessions/operating rights. Under the amended provisions, such contraventions will now attract civil penalty.
3. In order to effectively implement the amended provisions, the rules prescribing manner of holding inquiry, adjudication by the adjudicating officer and appeal are required to be framed. In this regard, Ministry of Mines has drafted Minerals (Manner of Holding Inquiry and Appeal) Rules, 2026 and placed vide Notice Ref. No. M.VI-16/51/2026-Mines VI dated 11.06.2026 (Annexure – 1) for public consultation. As per the draft rules, Coal and Lignite have also been included within the ambit of such rules.
4. Further, certain consequential changes would be required in Mineral Concession Rules, 1960, Colliery Control Rules, 2004 and Coal Blocks Allocation Rules, 2017 framed under the MMDR Act. These draft amendment rules are enclosed herewith as Annexures 2 to 4.
5. In view of the above, the general public, Governments of States and Union Territories, mining industry stake-holders, industry associations, and other persons and entities concerned are requested to send their comments/ suggestions within 21 days from the issuance of this Notice by email in MS-Office Word format to the following email id:

Email: l.khamminthang@mea.gov.in

The subject of the e-mail should be “Comments/suggestions on the draft amendment to rules consequent to enactment of the Jan Vishwas (Amendment of Provisions) Act, 2026”.

5. Alternatively, comments/suggestions may also be addressed to the Under Secretary (P&S-I Section), Ministry of Coal, Government of India, GPOA-3 Building, Netaji Nagar, New Delhi – 110023. The envelope may kindly be superscripted on top with: “Comments/suggestions on the draft amendment to rules consequent to enactment of the Jan Vishwas (Amendment of Provisions) Act, 2026”.

Digitally signed by
LEIVANG KHAMMINTHANG
Date: 13-07-2026
11:56:58

(Leivang Khamminthang)
Under Secretary to the Govt. of India
Tel. 23073936

To:

1. Chief Secretaries of all Coal/Lignite bearing States and UTs
2. Sr. T.D, NIC for uploading on website of Ministry of Coal
3. Chairman, Coal India Limited
4. Chairman, Singareni Collieries Company Limited
5. Chairman, Neyveli Lignite Corporation India Limited
6. Federation of Indian Mineral Industries
7. Indian Mine Planners & Consultants
8. iFOREST
9. Coal Producers Association
10. Confederation of Indian Industries
11. Mineral Exploration and Consultancy Ltd.
12. Cement Manufacturer Association
13. Mining Engineers' Association of Indian

Copy To:

1. PS to Hon'ble Minister of Coal
2. PS to Hon'ble MoS (Coal)
3. PPS to Secretary (Coal)
4. PS to Additional Secretary
5. Joint Secretary
6. Economic Advisor/ Advisor (Projects)

[TO BE PUBLISHED IN THE GAZETTE OF INDIA, EXTRAORDINARY, PART II,
SECTION 3, SUB-SECTION (i)]

**GOVERNMENT OF INDIA
MINISTRY OF MINES**

NOTIFICATION

New Delhi, the____ June, 2026.

G.S.R.____(E). — In exercise of the powers conferred by section 25D of the Mines and Minerals (Development and Regulation) Act, 1957 (67 of 1957), the Central Government hereby makes the following rules, namely: —

1. Short title and commencement. — (1) These rules may be called the Minerals (Manner of Holding Inquiry and Appeal) Rules, 2026.

(2) These rules shall come into force on the date of their publication in the Official Gazette.

2. Definitions. — (1) In these rules, unless the context otherwise requires, —

(a) "Act" means the Mines and Minerals (Development and Regulation) Act, 1957 (67 of 1957);

(b) "adjudicating officer" means an officer appointed under sub-section (1) or (2) of section 25B of the Act, as the case may be;

(c) "appellant" means a person aggrieved with an order of adjudicating officer and prefers an appeal before the appellate authority under sub-section (1) of section 25C of the Act;

(d) "appellate authority" means an officer appointed under sub-section (1) of section 25C of the Act;

(e) "form" means a form appended to these rules;

(f) "inquiry" means the inquiry referred in sub-section (1) and (2) of section 25B of the Act;

(g) "Schedule" means the schedule annexed to these rules; and

(h) "section" means a section of the Act.

(2) The words and expressions used in these rules and not defined, but defined in the Act, shall have the same meanings respectively assigned to them in the Act.

3. Complainant. — An officer not below the rank of the Under Secretary to the Government of India or of equivalent rank in the State Government, authorised by the Central Government or the State Government, as the case may be, may file a complaint in Form 1 to the adjudicating officer regarding any contravention under section 25A of the Act.

4. Penalty. — The adjudicating officer shall impose civil penalty for an amount as specified in the Schedule for the contravention under section 25A of the Act.

5. Holding of inquiry. — (1) For the purpose of adjudication of penalties under section 25B of the Act, on receipt of any complaint indicating any contravention under section 25A of the Act, the adjudicating officer shall, issue a notice in Form 2 to such person, requiring him to show cause within such period as may be specified in the notice (being not less than seven days from the date of service thereof) why an inquiry should not be held against him.

(2) Every notice under sub-rule (1) shall indicate the nature of contravention alleged to have been committed.

(3) After considering the cause, if any, shown by such person, the adjudicating officer is of the opinion that an inquiry should be held, he shall issue a notice in Form 3 requiring the appearance of the person proceeded against and such other persons as may be necessary personally or through a representative duly authorised by him on such date as may be fixed in the notice.

(4) On the date fixed, the adjudicating officer shall explain to the person proceeded against or his authorised representative, the contravention committed by such person and the provision of the Act, in respect of which contravention is alleged to have been committed.

(5) The adjudicating officer shall, then, give an opportunity to such person and other necessary persons to produce such documents or evidence under Form 4 as they may consider relevant to the inquiry and if necessary, the hearing may be adjourned to a future date (not later than fifteen days from the first date and up to a maximum of three dates) and in taking such evidence the adjudicating officer shall not be bound to observe the provisions of the Bhartiya Sakshya Adhiniyam, 2023 (47 of 2023).

(6) If any person fails, neglects or refuses to appear as required under sub-rule (3) before the adjudicating officer, the adjudicating officer may proceed with the inquiry in the absence of such person after recording the reasons for doing so.

(7) If, upon consideration of the evidence produced before the adjudicating officer, the adjudicating officer is satisfied that the person has committed the contravention, he shall, having regard to the factors specified rule 6, by order in writing, impose such penalty under the Act as he considers reasonable for an amount as specified in the Schedule.

(8) Every order made under sub-rule (7) shall specify the provision of the Act, rules made thereunder or the terms and condition of mineral concession in respect of which contravention has been committed and shall contain the reasons for imposing the penalty.

(9) Every order made under sub-rule (7) shall be dated and signed by the adjudicating officer.

(10) A copy of the order made under this rule and all other copies of proceedings shall be supplied free of cost to the person against whom the inquiry was held.

(11) The adjudicating officer shall complete the proceeding within six months from the issuance of the notice to the person against whom the inquiry was held.

(12) A notice or an order issued under these rules shall be served on the person against whom an inquiry is held, in any of the following manner, namely: —

(i) by delivering or tendering it to that person or his authorized representative; or

(ii) by sending it to the person through electronic means or by registered post or speed post to the address of his place of residence or his last known place of residence or the place where he carried on or last carried on, business or personally works or last worked for gain; or

(iii) If it cannot be served in the manner specified under clauses (i) or (ii), by affixing it on the outer door or some other conspicuous part of the premises in which that person resides or is known to have last resided or carried on business or personally works or has worked for gain.

6. Factors to be considered while determining quantum of penalty. — The adjudicating officer, while adjudicating the quantum of penalty within the range specified in the Schedule, shall have due regard to all or any of the following factors, namely: —

(a) quantum of deviation or contravention from the standard provided under the rules or terms and conditions of the mineral concession;

(b) undue gain or benefit derived out of contravention and its amount, wherever quantifiable;

(c) repetitive nature or frequency of the contravention;

(d) duration of contravention;

(e) past compliance record of the person proceeded against;

(f) star rating of the mining lease; or

(g) any other relevant factor.

7. Summary disposal. — (1) Notwithstanding anything contained in rules 4 and 5 and subject to the provisions of this rule, no inquiry shall be initiated or continued against a person in respect of a contravention under section 25A of the Act, if such person makes payment of the minimum amount specified in the Schedule for the contravention and rectify the contravention of the rules or terms and conditions of the mineral concession, either before initiation or during any stage of inquiry under rule 5:

Provided that the provisions of this rule shall not be applicable if such person commits contravention of the same rule or terms and conditions of the mineral concession for more than three times.

Explanation. — For the purpose of this sub-rule, “minimum amount specified in the Schedule” shall mean, —

(a) in case of contravention of rules or terms and conditions of mineral concession which specify time period of submission of report or information, aggregate of the amount specified for each day of contravention in the Schedule till continuation of such contravention;

(b) in case of other contravention, the minimum amount specified in the range of amount specified in the Schedule.

(2) For the purpose of sub-rule (1), the person who has made a contravention shall file an application to the adjudicating officer in the form of an affidavit specifying the following: —

(a) details of contravention for which the application is being filed along with notice received regarding the contravention, if any;

(b) details of subsequent rectification of the contravention along with a copy of document in support of the same; and

(c) undertaking to deposit the amount under sub-rule (1).

(3) The adjudicating authority shall within fifteen days of the receipt of the application under sub-rule (2), intimate the applicant to deposit the amount under sub-rule (1).

(4) The applicant shall deposit the amount within fifteen days of the intimation under sub-rule (3) and on receipt of amount, the adjudicating officer will issue a closure order and no inquiry shall be initiated or continued against a person in respect of said contravention.

8. Transfer of complaint. — (1) If the adjudicating officer is of the view or it is made to appear that he does not have jurisdiction to entertain any complaint under these rules, he shall transfer the matter to the adjudicating officer concerned within fifteen days of the receipt of such complaint or information made to him after reasons to be recorded in writing.

(2) The adjudicating officer to whom such case is transferred shall proceed with the inquiry from the stage it is transferred to him.

9. Appeal. — (1) Any person aggrieved by an order passed by the adjudicating officer, may file an appeal under section 25C of the Act to the appellate authority.

(2) A memorandum of appeal shall be presented as per Form 5 within a period of thirty days from the date of receipt of the order against which the appeal is filed.

(3) The appeal shall be accompanied by a copy of order of adjudicating officer and a statement of facts appealed against, the grounds for appeal and the relevant section of the Act.

(4) The appeal may be filed by the appellant in person or by his representative duly authorized in writing, or by registered post or speed post or through electronic means.

(5) The appeal sent by post shall be deemed to have been filed to the appellate authority on the day it is received.

(6) If on scrutiny, the appeal is found to be in order, it shall be admitted and in case the appeal is found to be defective, the appellate authority shall intimate the appellant about the defects and allow him to rectify the defects within fifteen days and if the appellant fails to rectify such defects within the time period, the appellate authority may by order and for reasons to be recorded in writing, decline to register such appeal and communicate such refusal to the appellant with a period of seven days thereof.

(7) On admission of the appeal, the appellate authority shall serve a copy of appeal to respondent along with a notice requiring him to file his reply thereto, within such period, not exceeding thirty days, as may be stipulated by the appellate authority in the said notice.

(8) The notice may be served by hand or by registered post or speed post or through electronic means.

(9) The appellate authority may call for the records relating to the proceedings from the adjudicating officer.

(10) The appellate authority may, after giving the parties to the appeal an opportunity of being heard, pass such orders as he may consider reasonable.

(11) The appellate authority shall dispose of the appeal within sixty days from the date of appeal.

10. Extension of time. —The adjudicating officer or the appellate authority may, for reasons to be recorded in writing, where there is a sufficient cause for the delay or failure to act, extend any period specified in these rules for filing of complaint, appeal or other related documents till such period as he considers reasonable.

11. Order and deposit of penalties. — (1) Every order under these rules, shall be dated, signed and communicated to all the parties.

(2) All sums realised by way of penalties under these rules shall be credited to the Consolidated Fund of India or the Consolidated Fund of the State, as the case may be.

The Schedule

(see rule 4 and 5(7))

AMOUNT OF CIVIL PENALTY

Part-A. Amount of civil penalty in respect of the holder of mining lease

S. No.	Area of mining lease	Nature of contravention	Amount of Civil Penalty
(a)	(b)	(c)	(d)
1	Leased area up to 5 hectare	(i) For contravention of rules or terms and conditions of the mineral concession which specify time period of submission of report or information and rule 19 of the Mineral Conservation and Development Rules, 2017	(i) ₹2,000/- for each day of contravention, subject to maximum of ₹2,00,000/-

		(ii) For other contravention not covered under clause (i)	(ii) not less than ₹1,00,000/- which may extend to ₹10,00,000/-
2	Leased area more than 5 hectare and up to 50 hectare	(i) For contravention of rules or terms and conditions of the mineral concession which specify time period of submission of report or information and rule 19 of the Mineral Conservation and Development Rules, 2017 (ii) For other contravention not covered under clause (i)	(i) ₹5,000/- for each day of contravention, subject to maximum of ₹5,00,000/- (ii) not less than ₹2,00,000/- which may extend to ₹20,00,000/-
3	Leased area from 50 hectare to 150 hectare	(i) For contravention of rules or terms and conditions of the mineral concession which specify time period of submission of report or information and rule 19 of the Mineral Conservation and Development Rules, 2017 (ii) For other contravention not covered under clause (i)	(i) ₹10,000/- for each day of contravention, subject to maximum of ₹10,00,000/- (ii) not less than ₹5,00,000/- which may extend to ₹30,00,000/-
4	Leased area more than 150 hectare	(i) For contravention of rules or terms and conditions of the mineral concession which specify time period of submission of report or information and rule 19 of the Mineral Conservation and Development Rules, 2017 (ii) For other contravention	(i) ₹20,000/- for each day of contravention, subject to maximum of ₹50,00,000/- (ii) not less than ₹10,00,000/- which may extend to ₹50,00,000/-

Part-B. Amount of civil penalty in respect of the holder of mineral concession other than mining lease

S. No.	Area of mineral concession	Nature of contravention	Amount of Civil Penalty
(a)	(b)	(c)	(d)
1	Area of mineral concession up to 100 hectare	(i) For contravention of rules or terms and conditions of the mineral concession which specify time period of submission of report or information (ii) For other contravention not covered under clause (i)	(i) ₹5,000 for each day of contravention, subject to maximum of ₹5,00,000/- (ii) not less than ₹2,00,000/- which may extend to ₹20,00,000/-
2	Area of mineral concession more than 100 hectare	(i) For contravention of rules or terms and conditions of the mineral concession which specify time period of submission of report or information (ii) For other contravention not covered under clause (i)	(i) ₹10,000 for each day of contravention, subject to maximum of ₹10,00,000/- (ii) not less than ₹5,00,000/- which may extend to ₹30,00,000/-

Part-C. Amount of civil penalty in respect of person not holding a mineral concession

S. No.	Nature of contravention	Amount of Civil Penalty
(a)	(b)	(c)
1	(i) For contravention of rules (other than rules made under section 18B) which specify time period of submission of report or information (ii) For other contravention not covered under clause (i)	(i) ₹5,000 for each day of contravention, subject to maximum of ₹30,00,000/- (ii) not less than ₹10,00,000/- which may extend to ₹50,00,000/-

2	(i) For contravention of rules made under section 18B which specify time period of submission of report or information (ii) For other contravention not covered under clause (i)	(i) ₹1,00,000 for each day of contravention, subject to maximum of ₹50,00,000/- (ii) not less than ₹10,00,000/- which may extend to ₹50,00,000/-
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FORM 1

(See rule 3)

To,

The Adjudicating Officer

.....

1. Particular of complainant:-

(a) Name:

(b) Address:

(c) Contact No.

(d) Email (for service):

2. Particulars of complaint:-

(a) Date, time and instance of commission of alleged contravention:

(b) Statement of contravention setting out all relevant material particulars:

(c) Evidence in support of the statement:

(d) Tentative amount of penalty (in pecuniary terms) with cost break-up.

I/We..... the complainantherein declare that the facts stated herein are correct to the best of my/our knowledge.

3. Name and designation of the Complainant:

Signature.

Note- Strike out whichever is not applicable.

FORM 2

[See rule 5(1)]

To

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.....

SHOW CAUSE NOTICE

Sub: Contravention under section 25A of the Mines and Minerals (Development and Regulation) Act, 1957.

Sir/Madam,

As per intimation dated (copy enclosed), a contravention has been reported undersection of the Mines and Minerals (Development and Regulation) Act, 1957 at

2. The above contravention is liable for penalty. Therefore, you are required to show cause within a period of days of service of this notice, why an inquiry should not be initiated against you under section 25A of the Mines and Minerals (Development and Regulation) Act, 1957 for imposition of penalty.

3. In case, no reply is received within the given period, further action shall be taken under the said Act.

Adjudicating officer

Date and place

FORM 3

[See rule 5(3)]

To

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NOTICE FOR APPEARANCE

Sub: Contravention under section 25A of the Mines and Minerals (Development and Regulation) Act, 1957.

Sir/Madam,

Show cause notice number dated may be referred to.

2. After preliminary examination, I am of the opinion that enquiry should be held against you for the contravention specified in the said show cause notice. Therefore, you are required to appear before the undersigned personally or through representative on dated....., for inquiry initiated against you under section 25A of the Mines and Minerals (Development and Regulation) Act, 1957.

3. In case of failure to appear on the given date, inquiry will be conducted in your absence.

Adjudicating officer

Date and place

FORM 4

Furnishing of document or evidence by or on behalf of the contravener

[See rule 5(5)]

To

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.....

1. I/we
.....
..... hereby give a
statement in reference to the show cause notice dated
.....
.....

2. Complete address including postal index number/code and state along with
mobile number and e-mail:

3. Signature of the contravener or his authorized representative:

4. Name of the person along with mobile number who has signed:

FORM 5

Appeal

[See rule 9(2)]

To

Appellate Authority,
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.....

1. Particulars of appellant:

(i) Name:

(ii) Address for correspondence:

(iii) Contact Number:

(iv) Email:

2. Grounds of appeal:

(A copy of order of adjudicating officer to be enclosed)

3. Date of order of the adjudicating officer:

4. Statement of facts:

I/We....., the appellant hereby declare that the facts stated herein above are correct to the best of my/our knowledge, information and belief.

5. Signature of appellant and date:

6. Name of appellant:

[F. No. M.VI-----Mines VI]

(.....)

Joint Secretary to the Government of India.

**[TO BE PUBLISHED IN THE GAZETTE OF INDIA, EXTRAORDINARY,
PART II, SECTION 3, SUB-SECTION (i)]**

**Government of India
Ministry of Coal
Notification**

New Delhi, the ... , 2026

G.S.R.(E).— In exercise of the powers conferred by section 13 of the Mines and Minerals (Development and Regulation) Act, 1957 (67 of 1957), the Central Government hereby makes the following rules further to amend the Minerals Concession Rules, 1960, namely:—

1. Short title and commencement.—

(1) These rules may be called the Minerals Concession (Second Amendment) Rules, 2026.

(2) They shall come into force on the date of their publication in the Official Gazette.

2. In the Minerals Concession Rules, 1960, (hereinafter referred to as the said rules), rule 76 shall be omitted.

3. In the said rules, for rule 76, the following rule shall be substituted, namely:—

“76. Penalty.— Any contravention of these rules shall be liable to penalty in accordance with sections 25A and 25B of the Act and the Minerals (Manner of Holding Inquiry and Appeal) Rules, 2026.”

[F.No. PS1/1/2026-PS1]

(Rupinder Brar)
Additional Secretary to the Government of India

Note:- The principal rules were published in the Gazette of India, Part-II, Section 3, Sub-section (i), *vide* number G.S.R. 1398, dated the 26th November, 1960 and lastly amended *vide* number G.S.R. 150(E), dated the 27th Feb, 2025.

**[TO BE PUBLISHED IN THE GAZETTE OF INDIA, EXTRAORDINARY,
PART II, SECTION 3, SUB-SECTION (i)]**

**Government of India
Ministry of Coal
Notification**

New Delhi, the , 2026

G.S.R.(E).— In exercise of the powers conferred by section 18 of the Mines and Minerals (Development and Regulation) Act, 1957 (67 of 1957), the Central Government hereby makes the following rules further to amend the Colliery Control Rules, 2004, namely:—

1. Short title and commencement.—

(1) These rules may be called the Colliery Control (Amendment) Rules, 2026.

(2) They shall come into force on the date of their publication in the Official Gazette.

2. In the Colliery Control Rules, 2004, (hereinafter referred to as the said rules), rule 13 shall be omitted.

3. In the said rules, for rule 13, the following rule shall be substituted, namely:
—

“13. Penalty.— Any contravention of these rules shall be liable to penalty in accordance with sections 25A and 25B of the Act and the Minerals (Manner of Holding Inquiry and Appeal) Rules, 2026.”

[F.No. PS1/1/2026-PS1]

(Rupinder Brar)

Additional Secretary to the Government of India

Note:- The principal rules were published in the Gazette of India, Part II, Section 3, Sub-section (i) vide number G.S.R. 540(E), dated the 25th August, 2004 and subsequently amended vide number G.S.R. 546(E) dated the 9th August, 2021 and vide number G.S.R. 917(E) dated 23rd December, 2025.

**[TO BE PUBLISHED IN THE GAZETTE OF INDIA, EXTRAORDINARY,
PART II, SECTION 3, SUB-SECTION (i)]**

**Government of India
Ministry of Coal
Notification**

New Delhi, the ... , 2026

G.S.R.(E).— In exercise of the powers conferred by section 13 of the Mines and Minerals (Development and Regulation) Act, 1957 (67 of 1957), the Central Government hereby makes the following rules further to amend the Coal Blocks Allocation Rules, 2017, namely:—

1. Short title and commencement.—

(1) These rules may be called the Coal Blocks Allocation (Second Amendment) Rules, 2026.

(2) They shall come into force on the date of their publication in the Official Gazette.

2. In the Coal Blocks Allocation Rules, 2017, after Rule 17, the following rule shall be inserted, namely:—

“18. Penalty.— Any contravention of these rules shall be liable to penalty in accordance with sections 25A and 25B of the Act and the Minerals (Manner of Holding Inquiry and Appeal) Rules, 2026.”

[F.No. PS1/1/2026-PS1]

(Rupinder Brar)
Additional Secretary to the Government of India

Note. — The principal rules were published in the Gazette of India, Part II, Section 3, Sub-section (i), vide notification number G.S.R. 877(E), dated the 13th July, 2017 and subsequently amended vide notification number G.S.R. 300(E), dated the 18th May, 2020, notification number G.S.R. 394(E), dated the 29th May, 2023 and vide notification number G.S.R. 508(E), dated the 22nd June, 2026

